I MINA'TRENTAI TRES_NA LIHESLATURAN GUAHAN 2015 (FIRST) Regular Session

Bill No. 165-33(CS)

Introduced by:

DENNIS G. RODRIGUEZ, JR. RORY J. RESPICIO/M/ TOMMY A. MORRISON/

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AN ACT TO CREATE THE GUAM BUREAU OF HEALTH PLANNING AND DEVELOPMENT THE OFFICE OF (GBHPD) UNDER THE **GOVERNOR, AND TO TRANSFER THE HEALTH** PROFESSIONAL **OFFICE** LICENSING то **ESTABLISH SPECIAL** FUNDS. GBHPD. BY ADDING A NEW ARTICLE 11 TO CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED.

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BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds 2 that the statute repealing the Division of Health Planning & Development under 3 the Department of Integrated Services for Disability should not have been 4 repealed, but should have been amended to transfer the Division of Health 5 Planning & Development, as a Bureau under the Governor's Office. Guam, like 6 most states of the United States, has undergone a tremendous change in health 7 planning. The National Health Planning and Resources Development Act of 1974 8 (U.S. Public Law 93-641) was signed into law in January 1975. The Act provided 9 10 federal guidelines and funding for the development and implementation of state level health planning entities to ensure that equal access to quality and affordable 11 health care would be made available to the people. The Act also funded the State 12 Health Planning and Development Programs throughout the U.S. and the territories 13 for 10 years. Section 1536 of the federal law prescribed the functions of the 14

Agency as a State Health Planning and Development Agency. Each state and
 territory was mandated to produce a 5-year health plan and to update such plan in
 its third year.

Locally, Public Law 14-150 established the first Guam Health Planning and 4 Development Agency in 1978 as an instrumentality under the Executive Branch. 5 The local law mirrored the national law, accepting all its guidelines. However, in 6 7 the latter part of 1986, the United States Congress ceased funding for the state agencies and repealed the former provisions of the original act. Every state and 8 9 territory was to have a sustainable plan at the end of the ten years. However, the Guam Health Planning and Development Agency was disestablished on September 10 30, 1987 with most of the function of the agency transferred administratively, with 11 no funding, to the Bureau of Planning. The only function not transferred was the 12 Certificate-of-Need Program, because of specific wording in the statute that would 13 14 require an amendment to the statute.

The Health Planning & Development Agency was reestablished in August 15 1990, with the passage of Section 3, Guam Public Law 20-200. It became a 16 'functional' office in August 1991 when the total work force authorized for the 17 Agency was in place and the executive order was promulgated. The Governor 18 appointed a 5-member Health Coordinating Council, who were sworn into office 19 October 1991. The Council was 11 members short as required by Public Law 14-20 150 and was static in their role and the planning process. It was not until Governor 21 Gutierrez's administration that a 16-member Council was selected and appointed 22 assuming its role in the developing of the Guam Health Plan. Additionally, under 23 24 Executive Order 95-09, the Agency was given the responsibility to render all technical assistance and coordination of the Governor's Council on Physical 25 26 Fitness and Sports' activities and responsibilities.

Public Law 24-92 an Act to amend Chapter 41 of Title 17 of GCA established the Division of Health Planning and Development under the Department of Integrated Services for Individuals with Disabilities and narrowed the planning and development focus to the disability population. In 2001, Public Law 26-76 repealed the Guam Health Planning and Development Agency as a Division of DISID.

It is with great concern that the critical role that the Health Planning and 7 Development Agency plays on Guam has not been fully recognized. 10 GCA, 8 Chapter 86 Department of Mental Health and Substance Abuse Section 86105. 9 Powers and Duties B. (1) states... "The Department in applying for mental health, 10 alcohol and/or drug abuse grants from all sources is required to coordinate the 11 development of such grant proposals with the Guam Health Planning and 12 Development Agency to insure programs and services secured through such grant 13 applications are in harmony with the plans developed by the Department." 14

It is therefore the intent of the *I Liheslaturan Guåhan* to reenact the Guam Health Planning and Development Agency as the Bureau of Guam Health Planning and Development under the Office of the Governor, to immediately address the monitoring of healthcare development, to implement the Certificate of Need regulations, to develop a repository of health data and to be the clearinghouse for all health grants.

Section 2. A new Article 11 is hereby added to Chapter 1, Title 5, Guam
Code Annotated, to read:

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"ARTICLE 11

§2000. Guam Bureau of Health Planning & Development (GBHPD);
Established. (a) There is established within the Executive Branch of the

government of Guam, the Guam Bureau of Health Planning and Development
(GBHPD). The GBHPD shall be headed by an Executive Director who shall be
appointed by the Governor of Guam, and confirmed by the Guam Legislature. The
GBHPD shall administer the state health planning, resource development, data
repository and cost containment activities as required by law.

6 (b) There is established, as a specific division within the Guam Bureau of 7 Health Planning and Development, the Division of the Health Professional 8 Licensing Office (HPLO) to conduct licensure and related activities for "Health 9 care providers" and the "healing arts."

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(c) Rules and Regulations.

(1) The GBHPD shall promulgate rules and regulations for the
 operations of the GBHPD in accordance with the implementation of this
 Act, subject to the approval of the Guam Health Coordinating Council, and
 pursuant to Article 3 (Rule Making Procedures) of Chapter 9
 (Administrative Adjudication Law), Title 5, Guam Code Annotated.

16 **§2001. Purpose.** The purpose of this chapter is to establish the Guam 17 Bureau of Health Planning and Development, which shall be known herein as 18 *'GBHPD'*, to promote accessibility for all the people of Guam to quality health 19 care services at reasonable cost by determining need, sustainability and 20 appropriateness of proposed healthcare development so as not to negatively impact 21 Guam's healthcare industry.

In addition to the preceding paragraph, the GBHPD shall facilitate the activities of the HPLO Division.

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§2002. Definitions. As used in this Chapter:

2 "*Applicant*" means any person who applies for a certificate of need under **§2012**.

"Assisted living facility" means a combination of housing, health care services, and 3 4 personalized support services designed to respond to individual needs, and to promote choice, responsibility, independence, privacy, dignity, and individuality. 5 In this context, the provision of services in an assisted living facility means the 6 7 health care services that assists the resident in achieving and maintaining the highest state of positive well-being (i.e., psychological, social, physical, and 8 spiritual) and functional status. This may include nursing assessment and 9 monitoring, and the delegation of nursing tasks by registered nurses, care 10 management, monitoring, records management, arranging for, and/or coordinating 11 health and social services, pursuant to 10 GCA Health and Safety, Chapter 12, 12 Article 3 of the Nurse Practice Act. 13

14 "*Capital expenditure*" means any purchase or transfer of money or anything of 15 value or enforceable promise or agreement to purchase or transfer money or 16 anything of value incurred by or in behalf of any person for construction, 17 expansion, alteration, conversion, development, initiation, or modification as 18 defined in this section. The term includes the:

(1) Cost of studies, surveys, designs, plans, working drawings,
 specifications, and other preliminaries necessary for construction, expansion,
 alteration, conversion, development, initiation, or modification;

(2) Fair market values of facilities and equipment obtained by donation or
 lease or comparable arrangements as though the items had been acquired by
 purchase; and

(3) Fair market values of facilities and equipment transferred for less than
 fair market value, if a transfer of the facilities or equipment at fair market
 value would be subject to review.

"Certificate of need" means an authorization, when required, to construct, expand,
alter, or convert a health care facility or to initiate, expand, develop, or modify a
health care service.

"Construct", "expand", "alter", "convert", "develop", "initiate", or "modify" 7 includes the erection, building, reconstruction, modernization, improvement, 8 purchase, acquisition, or establishment of a health care facility or health care 9 service; the purchase or acquisition of equipment attendant to the delivery of health 10 care service and the instruction or supervision therefore; the arrangement or 11 12 commitment for financing the offering or development of a health care facility or health care service; any obligation for a capital expenditure by a health care 13 facility; and studies, surveys, designs, plans, working drawings, specifications, 14 procedures, and other actions necessary for any such undertaking, which will: 15

(1) Result in a total capital expenditure in excess of the expenditureminimum,

(2) Substantially modify, decrease, or increase the scope or type of health
 service rendered, or

20 (3) Increase, decrease, or change the class of usage of the bed complement21 of a health care facility.

"Expenditure minimum" means \$4,000,000 for capital expenditures, \$1,000,000 for
 new or replacement medical equipment and \$400,000 for used medical equipment.

"Extended care adult residential care home" means an adult residential care home 1 providing twenty-four-hour living accommodation for a fee, for adults unrelated to 2 the licensee. The primary caregiver shall be qualified to provide care to nursing 3 facility level individuals who have been admitted to a Medicaid waiver program, or 4 persons who pay for care from private funds and have been certified for this type 5 of facility. There shall be two categories of extended care adult residential care 6 7 homes, which shall be licensed in accordance with rules adopted by the department of health: 8

9 (1) *"Type I home"* shall consist of five or less unrelated persons with no
more than two extended care adult residential care home residents; and

(2) "*Type II home*" shall consist of six or more unrelated persons and one or
 more persons may be extended care adult residential care home residents.

"Guam Bureau of Health Planning and Development" shall mean or be cited as *GBHPD*, for the purposes of this Article 11.

"Guam Health Coordinating Council" shall mean or be cited as *GHCC* as
established in §2005.

"Guam Health Data Warehouse" shall mean a repository of health related
information, reports, surveys and other documents maintained in an electronic
format and available to the public on a website.

20 "*Health*" includes physical and mental health.

21 "Health care facility" and "health care service" include any program, institution,
22 place, building, or agency, or portion thereof, private or public, other than federal
23 facilities or services, whether organized for profit or not, used, operated, or

designed to provide medical diagnosis, treatment, nursing, rehabilitative, or 1 preventive care to any person or persons. The terms include, but are not limited to, 2 health care facilities and health care services commonly referred to as hospitals, 3 extended care and rehabilitation centers, nursing homes, skilled nursing facilities, 4 intermediate care facilities, hospices for the terminally ill that require licensure or 5 certification by the department of health, kidney disease treatment centers 6 7 including freestanding hemodialysis units, outpatient clinics, organized ambulatory health care facilities, emergency care facilities and centers, home health agencies, 8 health maintenance organizations, and others providing similarly organized 9 services regardless of nomenclature. 10

"Health care provider" and the "*healing arts" shall* mean and include, but are not limited to, physicians, optometry, nursing, chiropractic, dentistry, medicine and surgery, physician assistants, podiatry, psychology, osteopathic, pharmacy, physical therapy, acupuncture, speech language pathology, audiology, respiratory therapy, nutritionist/clinical dietician, veterinary medicine, and additionally includes barbering and cosmetology.

"Organized ambulatory health care facility" means a facility not part of a hospital,
which is organized and operated to provide health services to outpatients. The
GBHPD may adopt rules to establish further criteria for differentiating between the
private practice of medicine and organized ambulatory health care facilities.

"Person" means an individual or a natural person, a trust or estate, a society, a
firm, an assembly, a partnership, a corporation, a professional corporation, an
association, or any instrumentality of Guam.

"Physician" means a doctor of medicine or osteopathy who is legally authorized to
 practice medicine and surgery on Guam.

3 *"Primary care clinic*" means a clinic for outpatient services providing all 4 preventive and routine health care services, management of chronic diseases, 5 consultation with specialists when necessary, and coordination of care across 6 health care settings or multiple providers or both. Primary care clinic providers 7 include:

- 8 (1) General or family practice physicians;
- 9 (2) General internal medicine physicians;
- 10 (3) Pediatricians;
- 11 (4) Obstetricians and gynecologists;
- 12 (5) Physician assistants; and
 - (6) Advanced practice registered nurses.
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- 15 *"Review panel"* means the panel established pursuant to §2013.

"State health services and facilities plan" means the comprehensive plan for theeconomical delivery of health services on Guam prepared by the GHCC.

"Substantially modify, decrease, or increase the scope or type of health service" refers to the establishment of a new health care facility or health care service or the addition of a clinically related (i.e., diagnostic, curative, or rehabilitative) service not previously provided or the termination of such a service which had previously been provided.

23 §2003. Guam Bureau of Health Planning and Development (GBHPD) 24 Functions. (a) The GBHPD shall:

(1) Have as a principal function the responsibility for promoting
 accessibility for all the people of Guam to quality health care services at

reasonable cost. The GBHPD shall conduct such studies and investigations 1 as may be necessary as to the causes of health care costs including inflation. 2 The GBHPD may contract for services to implement this paragraph. The 3 certificate of need program mandated under §2012 shall serve this function. 4 The GBHPD shall promote the sharing of facilities or services by health care 5 providers whenever possible to achieve sustainable economies of scale and 6 7 shall restrict unusual or unusually costly services to individual facilities or providers where appropriate; 8

9 (2) Serve as staff to and provide technical assistance and advice to the
10 GHCC in the preparation, review, and revision of the state health services
11 and facilities plan;

(3) Prepare such reports and recommendations on Guam's health care
costs and public or private efforts to reduce or control costs and improve
health care quality as it deems necessary. The report may include, but not be
limited to, a review of health insurance plans, the availability of various
kinds of health insurance and malpractice insurance to consumers, and
strategies for increasing competition in the health insurance field;

(4) Prepare and revise as necessary the State Health Services and
 Facilities Plan, the Annual Implementation Plan and the 5 year Strategic
 Plan;

(5) Provide technical assistance, advice, health data, annual reports
 and requested health information to *I Liheslaturan Guåhan, Committee on Health, or its successive committee;*

(6) Conduct the health planning activities of Guam in coordination
with health agencies, implement the state health services and facilities plan,
and determine the statewide health needs of Guam after consulting with the
Guam Health Coordinating Council;

Collaborate regional health planning activities with United States Affiliated Pacific Island nations, educational institutions and regional health organizations to assist in developing a regional approach to health related initiatives.

Collaborate with other Government of Guam agencies, utilizing a "health in all policies" methodology in preparing applicable health impact assessments on proposed legislation and policies, reviewing expenditures from the Healthy Future Fund in relationship to the goals established in State Health Plan and to propose applicable outcome measures to monitor progress of said initiatives.

(7) Serve as the repository for health data from government health 11 agencies, health related not for profits, and other community based 12 organizations in an attempt to standardize the collection and management of 13 Guam's health data and support the goal of health initiatives such as the 14 Healthy People 2020 Initiative and the Guam Non-Communicable Disease 15 (NCD) Consortium Strategic Plan. This function is titled the Guam Health 16 Data Warehouse (GHDW). GHDW administers the design, development, 17 and management of the centralized data repository. It is responsible for all 18 education and technical trainings related to the utilization of the data 19 warehouse. GHDW aims to provide instantaneous access to credible public 20 health data and reports. 21

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(8) Develop and maintain a GBHPD website that makes available data, reports, studies and findings to consumers, policy makers, students, health providers etc.

(9) Administer the Guam Certificate of Need program pursuant to§2012.

(10) Determine the need for new health services proposed to be offered within Guam, and assess existing health care services and facilities to determine whether there are redundant, excessive, or inappropriate services or facilities and make public findings of any that are found to be so. The GBHPD shall weigh the costs of the health care services or facilities against the benefits the services or facilities provide and there shall be a negative presumption against marginal services.

8 (11) Prepare reports, studies, and recommendations on work force 9 status and development, emerging health issues, such as medical ethics, 10 health care rationing, involuntary care, care for the indigent, and standards 11 for research and development of biotechnology and genetic engineering.

Notwithstanding any other provision of law to the contrary, the 12 Bureau shall have exclusive purview at the Guam level over all Federal aid 13 programs, grants, loans, contracts, contributions, appropriations, advances, 14 direct Federal development and other Federal funding sources for the 15 government of Guam and exclusively serve as the clearinghouse for health 16 related grants and to actively seek grant opportunities applicable to 17 advancing the goals outlined in the State Health Plan or other health 18 initiatives. To collaborate with government agencies, health related not for 19 profits and community based organizations in securing such grants. To 20 develop a program for local grant opportunities "mini grants" to incentivize 21 the development of new or existing ventures to meet the health needs 22 identified in the State Health Plan. 23

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(12) Conduct such other activities as are necessary to meet the purposes of this Chapter.

\$2004. Guam Bureau of Health Planning and Development Revolving Fund;
created; deposits; expenditures; fees. (a) There is hereby established the Guam
Bureau of Health Planning and Development Revolving Fund, apart and separate
from all other accounts of the government of Guam, to be administered by the
GBHPD.

(b) There shall be an additional 4% (four percent) indirect fee added to all
health grants. The 4% indirect fee will be deposited into the GBHPD Revolving
Fund.

9 (c) There shall be fees charged for Certificate of Need application 10 processing, which shall be deposited into the GBHPD's revolving fund.

(d) Moneys in the revolving fund shall be expended by the GBHPD to assist
in offsetting program expenses of the Bureau. The annual GBHPD fiscal year
budget request shall also include a budget justifying the amount and expenditures
to be used from the revolving fund and shall be submitted with the annual
Executive Branch fiscal year budget request of the Governor to *I Liheslaturan Guåhan*.

§2005. Guam Health Coordinating Council (GHCC); Established. (a) There is established a Guam Health Coordinating Council (GHCC) which shall be the governing council to the GBHPD and the membership of which shall be appointed by the Governor, with the advice and consent of *1 Liheslaturan Guåhan*, which shall not exceed nine (9) members. The GHCC shall adopt Rules and regulations promulgated for the purposes set forth in this Act.

(b) The membership of the GHCC shall be broadly representative of the
age, sex, ethnic, income, and other groups that make up the population of Guam
and shall include representation from the business, labor, and health care providers.

A member who is the representative of U.S. Military Veterans' shall be designated
 by the Guam Veterans' Administration.

(c) The GHCC shall select a chairperson from among its members. The 3 members of the GHCC shall be paid fifty dollars (\$50) per meeting, for each day 4 on which services are rendered by them in connection with authorized activities of 5 the Board, not to exceed one hundred dollars (\$100) per month. The board 6 members shall be reimbursed for necessary expenses incurred in the performance 7 of their duties, provided, however, the monthly stipend accrual and actual payment 8 for GHCC members shall be subject to the annual budget authorization, and any 9 limitation therefore, as provided for in the Executive Branch appropriation for such 10 purposes, pursuant to the applicable Fiscal Year Budget Act of the government of 11 Guam. 12

(d) The number of members necessary to constitute a quorum to do business
shall consist of a majority of all members who have accepted nomination to the
GHCC, and have been confirmed by the Legislature and qualified as members of
the GHCC. When a quorum is in attendance, the concurrence of a majority of the
members in attendance shall make any action of the GHCC valid.

(e) No member of the GHCC shall, in the exercise of any function of the 18 GHCC described in §2006, vote on any matter before the GHCC respecting any 19 individual or entity with which the member has or, within the twelve months 20 preceding the vote, had any substantial ownership, employment, medical staff, 21 fiduciary, contractual, creditor, or consultative relationship. The GHCC shall 22 23 require each of its members who has or has had such a relationship with an individual or entity involved in any matter before the GHCC to make a written 24 25 disclosure of the relationship before any action is taken by the GHCC with respect

to the matter in the exercise of any function described in this ACT and to make the
relationship public in any meeting in which the action is to be taken.

- (f) The GHCC *shall not* have any authority over the respective healing arts
 Boards of Examiners facilitated and served by the Health Professional Licensing
 Office, and such healing arts boards shall remain independent and continue to
 function pursuant to their respective enabling statutes, rules and regulations.
- 7 §2006. Functions of the Guam Health Coordinating Council (GHCC). (a)
 8 The Guam Health Coordinating Council (GHCC) shall:
- 9 (1) Prepare and revise as necessary the state health services and
 10 facilities plan;
- (2) Advise the GBHPD on the Implementation Plan, the Five-Year
 Strategic Plan and actions taken under §2013.
- 13 (3) Appoint the review panel; and
- (4) Review and comment upon the following actions by the GBHPDbefore such actions are made final:
- 16 (A) The making of findings as to applications for certificate of17 need; and
- (B) The making of findings as to the appropriateness of thoseinstitutional and non-institutional health services offered in Guam.
- **§2007.** State Health Services and Facilities Plan, Implementation Plan, and a Five Year Strategic Plan. (a) There shall be a State Health Services and Facilities Plan, which shall address the health care needs of Guam, including inpatient care, health care facilities, and special needs. The plan shall depict the most economical and efficient system of care commensurate with adequate quality of care, and shall include standards for utilization of health care facilities and

major medical equipment. The plan shall provide for the reduction or elimination
of underutilized, redundant, or inappropriate health care facilities and health care
services.

(b) There shall be a Five-Year Strategic Plan that will address the Healthy
People 2020 goals and Guam NCD Consortium strategic plan and an action plan
that maps the implementation of the goals and objectives.

§2008. Public hearings required. The GBHPD and the GHCC shall conduct
public hearings on any proposed plan or amendments to the State Health Services
and Facilities Plan, the Five-Year Strategic Plan, Implementation Plan, Rules and
Regulations, and shall comply with the provisions for notice of public hearings. A
copy of the proposed plan and/or implementation shall be transmitted to *I Maga'lahen Guåhan* the Speaker and to the Chairperson of the Committee on
Health of *I Liheslaturan Guåhan*.

§2009. Information Required of Health Providers (a) Providers of health care doing business on Guam shall submit to the GBHPD, such statistical and other reports of information related to health and health care that the GBHPD finds necessary to the performance of its functions. The information deemed necessary includes but is not limited to:

- (1) Information regarding changes in the class of usage of the bedcomplement of a health care facility;
- 21 (2) Information and data of health services implemented;
- (3) Projects that are dedicated to meeting Guam's obligations under
 court orders, including consent decrees;
- 24 (4) Replacement of existing equipment with an updated equivalent;
- 25 (5) Primary care clinics under the expenditure thresholds; and

(6) Equipment and services related to that equipment that is primarily
 intended for research purposes as opposed to usual and customary diagnostic
 and therapeutic care.

§2010. Information from Providers of Health Insurance. The GBHPD may
request providers of health insurance doing business on Guam to submit to the
GBHPD available statistical, financial, and other reports of information that the
GBHPD finds necessary to perform its functions.

8 §2011. Confidentiality of Information. The GBHPD shall adopt rules on
9 confidentiality of all sensitive information submitted to the GBHPD by providers
10 of health care and health care insurance.

\$2012. Certificates of Need. (a) No person, public or private, nonprofit or for
 profit, shall:

(1) Construct, expand, alter, convert, develop, initiate, or modify a
 health care facility or health care services on Guam that requires a total
 capital expenditure in excess of the expenditure minimum; or

16 (2) Substantially modify or increase the scope or type of health
17 service rendered; or

(3) Increase, decrease, or change the class of usage of the bed
 complement of a health care facility, or relocate beds from one physical
 facility or site to another, unless a certificate of need therefore has first been
 issued by the GBHPD.

(b) No certificate of need shall be issued unless the GBHPD has determinedthat:

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(1) There is a public need for the facility or the service; and

1 2 (2) The cost of the facility or service will not be unreasonable in the light of the benefits it will provide and its impact on health care costs.

3 (c) The GBHPD may adopt criteria for certificate of need review which are
4 consistent with this section. Such criteria may include but are not limited to need,
5 cost, quality, accessibility, availability, and acceptability.

6 (d) Each decision of the GBHPD to issue a certificate of need shall, except 7 in an emergency situation that poses a threat to public health, be consistent with the 8 state health services and facilities plan in effect under §2007. Each certificate of 9 need issued shall be valid for a period of one year from the date of issuance unless 10 the period is extended for good cause by the GBHPD and expenditures for the 11 project shall not exceed the maximum amount of the expenditures approved in the 12 certificate of need.

13 §2013. Certificate of Need Review Panel. There is established a review panel 14 for the purposes of reviewing applications for certificates of need. The review 15 panel shall be appointed by the GHCC. The review panel shall include at least one 16 member from the Bureau, one member from the business community, and a 17 majority of the members shall be consumers. Membership on the GHCC shall not 18 preclude membership on the review panel established in this section.

§2014. Applications for Certificates of Need (CON). (a) An applicant for a certificate of need shall file an application with the GBHPD. The GBHPD shall provide technical assistance to the applicant in the preparation and filing of the application.

(1) Each application shall include a statement evaluating the facility's
 or services probable impact on health care costs and providing additional

data as required by rule. The statement shall include cost projections for at least the first and third years after its approval.

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(2) The GBHPD shall not accept an application for review until the application is complete and includes all necessary information required by the GBHPD. The GBHPD shall determine if the application is complete within thirty days of receipt of the application. If the GBHPD determines that the application is incomplete, the GBHPD shall inform the applicant of the additional information that is required to complete the application. When 8 the GBHPD determines that the application is complete, the period for 9 agency review described in rules and regulations shall begin, and the 10 GBHPD shall transmit the completed application to the GHCC, the review panel, appropriate individuals, and appropriate public agencies. 12

(3) The GBHPD may require the applicant to provide copies of the 13 application to the GBHPD, the review panel, the GHCC, appropriate 14 individuals, and appropriate public agencies. If, during the period for 15 agency review, the GBHPD requires the applicant to submit information 16 respecting the subject of the review, the period for agency review shall, at 17 the request of the applicant, be extended fifteen days. 18

(b) The GBHPD shall issue a decision on the application within ninety days 19 20 after the beginning of the period for agency review, unless the GBHPD within the ninety days notifies the applicant in writing that the period for agency review has 21 been extended by the GBHPD, sixty days beyond the ninety days. The decision 22 shall be subject to post-decision review procedures which the GBHPD shall 23 provide for by promulgated rules. 24

(c) The GBHPD may adopt rules for the issuance of certificates of need for
 those applications for which the procedures would be infeasible because of an
 emergency situation or other unusual circumstances.

(d) Notwithstanding anything to the contrary in this section, the GBHPD
may adopt rules providing that all completed applications pertaining to similar
types of services, facilities, or equipment affecting the same health service area
shall be considered in relation to each other but no less often than twice a year.

§2015. Administrative Review of Certain Applications for Certificate of Need
(CON). (a) The GBHPD shall adopt rules in conformity with this Act providing
for administrative review and decision on certain applications for certificate of
need (CON).

(b) Each application reviewed under this section may be subject to a public
 information meeting before the GBHPD makes its decision. The GBHPD, shall
 give public notice of applications for administrative review received by the agency.

15 (c) Interested persons may request in writing a public meeting before the 16 GBHPD renders a decision on the administrative application. If a request for a 17 public meeting is received, the executive director will preside over the meeting. If 18 no request is received by the GBHPD within seven days of the public notice date, 19 no public meeting need be scheduled.

(d) Applications subject to administrative review and decision under this
 section shall include but are not limited to applications that are:

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(1) Inconsistent with or contrary to the State Health Services and Facilities Plan under §2007;

24 (2) Determined not to have a significant impact on the health care25 system; or

(3) Involve capital or annual operating expenses below a significant
 level.

§2016. Review of Certain Applications for Certificate of Need; Waiver. The
GHCC, and the review panel, may, at their discretion, choose to waive their
respective prerogatives of review of any certificate of need application.

§2017. Monitoring of Approved Certificates of Need. The GBHPD may
monitor implementation of approved certificates of need granted by the agency.

§2018. Recommendations for Issuance or Denial of Certificates of Need. (a) 8 Except for an administrative review as provided in **§2014**, or in an emergency 9 10 situation or other unusual circumstances, the GBHPD shall refer every application for a certificate of need to the GHCC and the review panel. The GHCC and the 11 review panel shall consider all relevant data and information submitted by the 12 GBHPD, and the applicant, and may request from them additional data and 13 information. The review panel shall consider each application at a public meeting 14 and shall submit its recommendations with findings to the GHCC. The GHCC shall 15 consider the recommendation of the review panel at a public meeting and shall 16 submit its recommendations to the GBHPD within such time as the GBHPD 17 prescribes. The GHCC and the review panel may join together to hear or consider 18 simultaneously information related to an application for a certificate of need. 19

(b) At a public meeting in which the review panel considers an application for a certificate of need, any person shall have the right to be represented by counsel and to present oral or written arguments and evidence relevant to the application; any person directly affected by the application may conduct reasonable questioning of persons who make factual allegations relevant to the

application; any staff member of the GBHPD may conduct reasonable questioning
of persons who make factual allegations relevant to the application; and a record of
the meeting shall be kept.

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§2019. Ex Parte Contacts Prohibited. (a) There shall be no ex parte contacts:

(1) In the case of an application for a certificate of need, between the 5 applicant for the certificate of need, any person acting on behalf of the 6 applicant, any person in favor of the application or any person opposed to 7 the issuance of a certificate of need and any person in the GBHPD who 8 any responsibility respecting the application, exercises after the 9 commencement of the GBHPD's review of the application and before the 10 GBHPD makes a decision on the application, on any matter related to or 11 arising out of the application for a certificate of need; 12

(2) In the case of a proposed withdrawal of a certificate of need, 13 between the holder of the certificate of need, any person acting on behalf of 14 the holder, any person opposed to the withdrawal or any person in favor of 15 16 the withdrawal and any person in the GBHPD who exercises any responsibility respecting withdrawal of the certificate of need, after the 17 commencement of GBHPD proceedings on the proposed withdrawal and 18 before the GBHPD makes a decision on the proposed withdrawal, on any 19 matter related to or arising out of the proposed withdrawal of the certificate 20 of need: and 21

(3) In the case of an application for an exemption from obtaining a
certificate of need, between the applicant for an exemption, any person
acting on behalf of the applicant, any person in favor of the application or
any person opposed to the application and any person in the GBHPD who

exercises any responsibility respecting the application, after the commencement of the GBHPD's review of the application and before the GBHPD makes a decision on the application, on any matter related to or arising out of the application for an exemption from obtaining a certificate of need.

(b) The prohibition against ex parte contacts shall not apply to any written
communication or a copy thereof which is promptly filed as a public record with
the GBHPD.

9 §2020. Approval of Applications Required to Meet Safety, Licensure, or
10 Accreditation Standards. (a) The GBHPD shall approve an application for a
11 certificate of need for a capital expenditure which is required:

- (1) To eliminate or prevent imminent safety hazards as defined by
 federal or Guam fire, building, or life safety codes or regulations;
- 14 (2) To comply with Guam licensure standards;

(3) To comply with accreditation standards, compliance with which is
required to receive reimbursements under title XVIII of the Social Security
Act or payments under a state plan for medical assistance approved under
title XIX of such Act, unless the GBHPD finds that the facility or service
with respect to which the capital expenditure is proposed to be made is not
needed or that the obligation of the capital expenditure is not consistent with
the state health services and facilities plan in effect.

(b) An application for a certificate of need approved by the GBHPD under
this section shall be approved only to the extent that the capital expenditure is
required to eliminate or prevent the hazards described in rules.

§2021. Conditional Certification. The GBHPD shall provide by rules adopted in 4 conformity with this Act for the conditional certification of those proposals which, 5 by modification of specific items of the proposal, would successfully meet the 6 criteria for approval. The GBHPD shall establish a time period not to exceed one 7 hundred fifty days from the date of the conditional certification within which the 8 applicant shall certify to the GBHPD that the required modifications have been 9 made. The GBHPD shall require a statement from the applicant certifying that the 10 required modifications have been made before a certificate of need is issued. The 11 12 GBHPD shall deny any application in which the required modifications have not been made within the time period established by the GBHPD. 13

14 §2022. Withdrawal of a Certificate of Need. (a) After the issuance of a 15 certificate of need, the GBHPD shall periodically review the progress of the 16 project. The GBHPD may withdraw the certificate of need, if the GBHPD 17 determines on the basis of the review that:

- (1) The holder of the certificate of need is not meeting the timetable
 specified in the approved application for the certificate of need and is not
 making a good faith effort to meet it; or
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(2) The project being implemented differs substantially from that which was approved by the GBHPD.

(b) The GBHPD may withdraw at any time a certificate of need or an exemption from obtaining a certificate of need, if the GBHPD determines that the applicant procured the certificate of need or the exemption by fraud, misrepresentation, or corruption, or that the applicant submitted or caused to be

submitted to the GBHPD false statements or information in connection with the
application for the certificate of need or the exemption.

3 (c) The GBHPD shall adopt rules in conformity with Act for the withdrawal
4 of certificates of need.

§2023. Request for Reconsideration. (a) The GBHPD may provide by rules 5 adopted in conformity with the Act for a procedure by which any person may, for 6 good cause shown, request in writing a public hearing before a reconsideration 7 committee for purposes of reconsideration of the Bureau's decision. The 8 reconsideration committee shall consist of the Executive Director of the GBHPD 9 and the chairperson of the GHCC, the review panel, and the plan development 10 committee of the GHCC. The Executive Director shall be the chairperson of the 11 reconsideration committee. A request for a public hearing shall be deemed by the 12 reconsideration committee to have shown good cause, if: 13

- 14 (1) It presents significant, relevant information not previously15 considered by the GBHPD;
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(2) It demonstrates that there have been significant changes in factors or circumstances relied upon by the GBHPD in reaching its decision;

- (3) It demonstrates that the GBHPD has materially failed to follow its
 adopted procedures in reaching its decision;
- 20 (4) It provides such other bases for a public hearing as the GBHPD
 21 determines constitutes good causes; or
- (5) The decision of the administrator differs from the recommendationof the GHCC.

(b) To be effective a request for such a hearing shall be received within tenworking days of the GBHPD decision. A decision of the reconsideration

committee following a public hearing under this section shall be considered a
 decision of the GBHPD.

3 §2024. Judicial Review of GBHPD Decisions. (a) If an application for a certificate of need or for an exemption from obtaining a certificate of need is denied, the GBHPD shall give notice to the applicant in writing stating the grounds for the denial. Any person adversely affected by a final decision of the GBHPD with respect to a certificate of need or an application for an exemption may appeal in the manner provided in rules.

9 (b) Any person adversely affected by a final decision of the GBHPD with 10 respect to the withdrawal of a certificate of need may appeal in the manner 11 provided in rules.

(c) Judicial review may be had by any party who deems himself affected
 adversely by a final decision pursuant to subsection (a) and (b) of this section
 subsequent to an unsuccessful appeal as provided in the rules.

§2025. Certificates of Need; Licenses and Permits. (a) No permit or license 15 shall be issued by any Guam officer for the development, construction, expansion, 16 17 alteration, conversion, initiation, or modification of a health care facility or health care service, other than an existing hospital, or for the operation of a new health 18 care facility or health care service unless there is submitted in connection with the 19 20 application for such permit or license a current certificate of need issued by the GBHPD or a statement issued by the GBHPD that the health care facility or health 21 22 care service is not required to hold a certificate of need under this part.

(b) No building permit shall be issued by any Guam officer for thedevelopment, construction, expansion, alteration, conversion, initiation, or

modification of an existing hospital unless there is submitted in connection with
the application for such building permit a current certificate of need issued by the
GBHPD or a statement issued by the GBHPD that the existing hospital is not
required to hold a certificate of need under this part.

5 §2026. Certificates of Need, Penalties. (a) Any person who violates any provision of this Act, or rules there under, with respect to the requirement for certificate of need shall be guilty of a misdemeanor for each seven-day period or fraction thereof that the violation continues. Each subsequent seven-day period shall constitute a separate offense.

(b) Any license to operate a health facility may be revoked or suspended by the GBHPD at any time in a proceeding before the GBHPD for any person proceeding with an action covered under this Act without a certificate of need. If any such license is revoked or suspended by the GBHPD, the holder of the license shall be notified in writing by the GBHPD of the revocation or suspension. Any license to operate a health facility that has been revoked under this section shall not be restored except by action of the GBHPD.

(c) Any person who violates any provision of this Act or rules adopted under 17 this Act, with respect to the GBHPD's requests for reporting, may be subject to an 18 administrative penalty not to exceed \$2,000 for each seven-day period or fraction 19 thereof that the violation continues. The administrator of the GBHPD may impose 20 the administrative penalty specified in this section by order; provided that no 21 penalty shall be assessed unless the person charged shall have been given notice 22 and an opportunity for a hearing pursuant to this Act. The administrative penalty 23 24 contained in the notice of finding of violation shall become a final order unless, within twenty days of receipt of the notice, the person charged makes a written 25

request for a hearing. For any judicial proceeding to recover the administrative penalty imposed, the administrator need only show that notice was given, a hearing was held or the time granted for requesting a hearing has expired without such a request, the administrative penalty was imposed, and that the penalty remains unpaid.

§2027. Injunctive relief. (a) The GBHPD may, in the name of the people of 6 Guam, through the attorney general of Guam, apply for an injunction in any court 7 of competent jurisdiction to enjoin any person who is not the holder of a certificate 8 of need and who is not exempted from obtaining a certificate of need; and, upon 9 the filing of a verified petition in the court, the court or any judge thereof, if 10 satisfied by affidavit or otherwise, that the person is or has been proceeding with 11 an action covered under this Act without a certificate of need, may issue a 12 temporary injunction, without notice or bond, enjoining the defendant from further 13 action. 14

(b) A copy of the verified complaint shall be served upon the defendantand the proceedings shall thereafter be conducted as in other civil cases.

(c) If it is established that the defendant has been or is proceeding with an action covered under this Act without a certificate of need, the court or any judge thereof may enter a decree enjoining the defendant from further action. In case of violation of any injunction issued under this section, the court may summarily try and punish the offender for contempt of court.

(d) The injunction proceeding shall be in addition to, and not in lieu of, allpenalties and other remedies provided in this Act.

§2028. Letters of Intent. Persons proposing construction projects shall submit to the GBHPD letters of intent in such detail as may be necessary to inform the agency of the scope and nature of the projects at the earliest possible opportunity in the course of planning of such construction projects.

§2029. Periodic Reports from Health Facilities. (a) Any health facility or
business subject to regulation under certificate of need section shall, at the request
of the GBHPD, supply such information to the GBHPD as is necessary to carry out
the purposes of this Act, including but not limited to:

- 9 (1) Periodic reports from holders of certificates of need respecting the
 10 development of the proposals for which certificates have been issued;
- 11 (2) Master plans, feasibility studies, and other long-range plans and 12 studies;

13 (3) Financial information; and

14 (4) Utilization information.

\$2030. Exemptions from Certificate of Need Requirements. (a) Nothing in this
 Act or rules with respect to the requirement for certificates of need applies to:

(1) Offices of physicians, dentists, or other practitioners of the healing
arts in private practice as distinguished from organized ambulatory health
care facilities, except in any case of purchase or acquisition of equipment
attendant to the delivery of health care service and the instruction or
supervision for any private office or clinic involving a total expenditure in
excess of the expenditure minimum;

(2) Laboratories, except in any case of purchase or acquisition of
 equipment attendant to the delivery of health care service and the instruction

or supervision for any laboratory involving a total expenditure in excess of the expenditure minimum;

(3) Dispensaries and first aid stations located within business or industrial establishments and maintained solely for the use of employees; provided such facilities do not regularly provide inpatient or resident beds for patients or employees on a daily twenty-four-hour basis;

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(4) Dispensaries or infirmaries in correctional or educational facilities;

(5) Dwelling establishments, such as hotels, motels, and rooming or boarding houses that do not regularly provide health care facilities or health care services;

(6) Any home or institution conducted only for those who, pursuant to the teachings, faith, or belief of any group, depend for healing upon prayer or other spiritual means;

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(7) Dental clinics;

(8) Non-patient areas of care facilities such as parking garages and
 administrative offices;

(9) Bed changes that involve ten per cent or ten beds of existing
licensed bed types, whichever is less, of a facility's total existing licensed
beds within a two-year period;

(10) Projects that are wholly dedicated to meeting the government of
 Guam's obligations under court orders, including consent decrees, that have
 already determined that need for the projects exists;

23 (11) Replacement of existing equipment with its modern-day
24 equivalent;

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(12) Primary care clinics under the expenditure thresholds in this Act;

(13) Equipment and services related to that equipment, that is 1 primarily invented and used for research purposes as opposed to usual and 2 customary diagnostic and therapeutic care; 3 (14) Capital expenditures that are required: 4 (i) To eliminate or prevent imminent safety hazards as defined 5 by federal or Guam fire, building, or life safety codes or regulations; 6 (ii) To comply with Guam licensure standards; 7 (iii) To comply with accreditation standards, compliance with 8 which is required to receive reimbursements under Title XVIII of the 9 Social Security Act or payments under a Guam plan for medical 10 assistance approved under Title XIX of such Act; 11 (15) Extended care adult residential care homes and assisted living 12 facilities; or 13 (16) Other facilities or services that the agency through the GHCC 14 chooses to exempt, by rules pursuant to this Act. 15 §2031. Budget, Appropriation and Personnel. (a) The Executive Director of 16 the GBHPD shall annually prepare a budget for inclusion in the annual fiscal year 17 Executive Branch Budget Request. The budget request shall include funding 18 required for the operations and functions of the GBHPD and the Division of the 19 Health Professional Licensing Office. 20 21 (b) The Executive Director of the GBHPD shall determine the necessary personnel to carry out the purposes of this Act, provided however: 22 (1)The Health Professional Licensing Office (HPLO) of the 23 Department of Public Health and Social Services, to include all personnel, 24 responsibilities relative to examinations and services for all healing arts 25

licensure and related functions, budget allocation, and any special funds, to
 include the Revolving Fund (10 GCA § 12229) within the HPLO, and any
 other special fund of boards of examiners of professions listed in § 2032 (b)
 of this Chapter, *shall* be immediately transferred to and under the
 jurisdiction of the GBHPD. All special funds transferred shall be designated
 solely for HPLO expenditure. The HPLO *shall* function as a specific
 permanent division within the GBHPD.

§2032. Health Professional Licensing Office. (a) The Division of the Health Professional Licensing Office (HPLO) *shall* have a HPLO Administrator. The HPLO shall function *solely* for the purpose of facilitating the activities of the respective healing arts Boards of Examiners. This *shall* include, but is not limited to, the processing of applications for licensure, certification or renewal, background and other required investigations, facilitating the proctoring of examinations for national certifications, and the conduct of meetings.

- (1) The Executive Director *shall* have the authority to designate the HPLO
 Administrator to be the Procurement Officer for the Division.
- 17 (2) The HPLO *shall* employ an Administrative Services Officer, and to that
 18 end, the authorization and establishment of the full time equivalent position
 19 is approved.

(b) As provided pursuant to Articles 1 *et seq* Article 23 of Chapter 12 Part 1 and Part 2, and Chapter 18, all of 10 GCA, the HPLO shall conduct its licensing functions pursuant to the applicable laws, rules, regulations and policies of the respective healing arts boards' of examiners, and shall facilitate the respective boards' functions. Pursuant to 10 GCA § 12101(b), the healing arts include, but are not limited to, physicians, optometry, nursing, chiropractic, dentistry, medicine

and surgery, physician assistants, podiatry, psychology, osteopathic, pharmacy,
physical therapy, acupuncture, speech language pathology, audiology, respiratory
therapy, nutritionist/clinical dietician, veterinary medicine, and additionally
includes barbering and cosmetology.

§ 2033. HPLO Fiscal Authority. (a) There is hereby established a special
fund to be known as the "Health Professional Licensing Operations Fund" (HPLO
Fund), which shall be maintained separate and apart from other funds of the
government of Guam and independent records and accounts shall be maintained in
connection therewith. The HPLO Fund shall not be comingled with the Guam
Bureau of Health Planning and Development Revolving Fund. The HPLO Fund *shall* not be subject to the transfer authority of the Governor;

(b) All moneys received by the HPLO from whatever source derived from
fees and payments for license and certification application processing shall be
deposited in the HPLO Fund in eligible banks as defined in Title 5 GCA, and shall
be expended for the purposes provided pursuant to §2032.

(c) Rules and Regulations. The HPLO Administrator, in coordination with the Executive Director of the GBHPD, shall promulgate rules, regulations and policies relative to the functions of the HPLO with regard to the provision of services for the respective boards of examiners, to include the direct receipt and management of fees and payments received from license and certificate applicants, and pursuant to Article 3 (Rule Making Procedures) of Chapter 9 (Administrative Adjudication Law), Title 5, Guam Code Annotated.

The promulgated rules, regulations and policies *shall* provide for the direct management and use of the fees and payments received in the processing of licenses as provided pursuant to the applicable laws, rules, regulations, policies and

fee schedules of the respective healing arts boards' of examiners in accordance
with the procedures set out in the Administrative Adjudication Law. These shall
provide for, at a minimum:

- 4 (i) The establishment of accounts for fees and payments which shall
 5 be directly received, controlled and expended by the HPLO for
 6 purposes of license or certification application processing and
 7 related activities;
- 8 (ii) Accounting for fees and payments made by the respective
 9 healings arts profession applicants;
- (iii) The direct expenditure of funds received from an applicant for
 licensure or certificate processing, to include the costs of services
 of recognized national organizations for exams and certifications;
- (d) The HPLO shall annually prepare, in coordination with the
 Executive Director, a properly audited financial statement for transmittal to *I Maga'lahen Guåhan* and the Speaker of *I Liheslaturan Guåhan*.
- (e) The HPLO *shall*, in conjunction with the respective healing arts
 boards of examiners, review the fee schedules and amend, as necessary, so
 as to be reflective of the actual costs of licensure processing, pursuant to the
 Administrative Adjudication Law.
- 20 (f) The HPLO *shall* ensure that the fees and payments received for 21 purposes of licensure or certification application processing for applicants to 22 the respective Healing Arts boards of examiners are accounted for and 23 allocated solely for the needs and functions of the specific board for the 24 profession for which the fee or payment was received for licensure or 25 certification processing.

§2033. Severability. *If* any provision of this Code or its application to any person or circumstance is found to be invalid or contrary to law by a court of competent jurisdiction, the invalidity shall *not* affect other provisions or applications of this Code, which can be given effect without the invalid provisions or application, and to this end, the provisions of this Code are severable."

6 Section 3. Applicability to Agencies; Mandatory. Notwithstanding any other provision of law, rule, regulation or executive order, all agencies or 7 8 departments of the government of Guam, responsible for the licensing, permitting, approval or authorization of any development, new or existing, relative to a health 9 care facility, as defined and regulated pursuant to Article 11 of Chapter 1, Title 5, 10 Guam Code Annotated, *shall* require a 'certificate of need' issued by the Bureau of 11 Health Planning and Development, as provided pursuant to Article 1, Chapter 1, 12 Title 5, Guam Code Annotated, *prior* to the issuance of any license, permit, 13 approval or authorization for the development of a health care facility. 14

Section 4. Saving Clause. This Act does not affect rights and duties that matured, penalties that were incurred, and proceedings that were begun, before its effective date.

Section 5. A new §5121 is hereby added to Sub article B of Article 2,
Chapter 5 of Division 1, Title 5, Guam Code Annotated, to read:

"§5121. Procurement shall be delegated to the Guam Bureau of Health
Planning and Development. Notwithstanding any other provision of Guam
Procurement Law, the authority to procure supplies and services for the Health
Professional Licensing Office shall be delegated by the Chief Procurement Officer
to the Board of Directors of the Guam Bureau of Health Planning and
Development."

1 Section 6. Initial Determination and Submission of Bureau 2 Requirements. *I Maga'lahen Guåhan* shall, within sixty (60) days of the 3 enactment of this Act and in coordination with the Department of Public Health 4 and Social Services, the Department of Administration, and the Bureau of Budget 5 and Management Research, determine the initial staffing and funding requirements 6 for the Guam Bureau of Health Planning and Development for submission to *I* 7 *Liheslaturan Guåhan*.

8 Section 7. A new §2101.4 is added to Article 2 of Chapter 5, Title 5, 9 Guam Code Anotated, to read:

10 "§ 2101.4. Guam Bureau of Health Planning and Development 11 Exemption.

The Guam Bureau of Health Planning and Development (Bureau) shall be 12 exempted from the provisions prescribed in Title 5 GCA §§ 2101, 2101.1 and 13 2101.2. The Bureau shall have exclusive purview at the Guam level over all 14 Federal aid programs, grants, loans, contracts, contributions, appropriations, 15 advances, direct Federal development and other Federal funding sources for the 16 government of Guam for all health care agencies, departments, or authority, by 17 whatever name, to include autonomous and line agencies. However, the Director 18 of the Bureau shall separately perform the following duties and responsibilities: 19

- (a) administer the initiation, coordination and review process of all activities
 within the institution involving Federal financial assistance;
- (b) ensure that grant proposals for Federal assistance are in accordance with
 plans, policies, programs, objectives and procedures of the government of Guam;

(c) ensure that proposed projects for which Federal financial assistance is
 sought are fiscally and environmentally sound and are in compliance with all
 applicable Federal laws;

(d) ensure that the institution complies with all applicable Federal laws
relating to Federal financial assistance, and that there exists sound tracking,
management, and financial accountability for

7 all Federal Programs awarded to the institution;

(e) perform cost analysis on all Federal aid programs, grants, loans, 8 contracts, contributions, advances, direct Federal development, or other Federal 9 funding that the institution is applying for, for the financial impact on the 10 institution and the government of Guam's General Fund or special funds used to 11 fund the local matching requirement as prescribed by Federal law; and the 12 financial impact on the institution and the government of Guam for the 13 continuation of the Federal program should the Federal funding expire and require 14 the government of Guam to financially assume the program's operation one 15 hundred percent (100%); and 16

(f) the Director of the Bureau may delegate any of the foregoing duties andresponsibilities to any officers or employees of the Bureau.

The Guam Bureau of Health Planning and Development *shall* be exempt from the provisions of §§ 2101, 2101.1 and 2101.3 of Chapter 2, Title 5, Guam Code Annotated."

Section 8. Severability. If any provision of this Act or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Act which can be

given effect without the invalid provisions or application, and to this end theprovisions of this Act are severable.

3 Section 9. Effective Date. This Act shall be immediately effective upon
4 enactment.